

## Message Text

CONFIDENTIAL

PAGE 01 BOGOTA 09842 281453Z

41

ACTION SNM-02

INFO OCT-01 ISO-00 /003 W

----- 031240

R 272150Z SEP 76

FM AMEMBASSY BOGOTA

TO SECSTATE WASHDC 7583

CONFIDENTIAL BOGOTA 9842

STADIS//////////

FOR S/NM RICHARD DUGSTAD FROM GROOM

E.O. 11652: GDS

TAGS: SNAR, CO

SUBJECT: NARCOTICS: OPERATION FUNNAL

SUMMARY: THE OPERATION, AS OF 9/27/76, HAS NOT PRODUCED RESULTS COMMENSURATE WITH THE PRE-PLANNING PERIOD, FUNDING, AND COMMODITY INPUT. FAILURE OF COMMODITY ARRIVAL IN PERU HAS, PHERAPS, INFLUENCED RESULTS IN PERU. ECUADOR AND COLOMBIA, HOWEVER, HAVE NOT HAD THIS CONSTRAINT. THE MAJOR FACTORS AFFECTING THE OPERATION THUS FAR ARE, IN MY OPINION: A) LACK OF ACTIONABLE INTELLIGENCE; B) INABILITY TO RAPIDLY ADAPT TO CONSTRAINTS IMPOSED BY MANSFIELD AND THE DEA GUIDELINES PERTAINING TO MANSFIELD; C) IMPERFECT UNDERSTANDING OF THE INTENT AND PURPOSE OF THE COMMUNICATIONS SYSTEMS PROVIDED; D) LESS THAN COMPLETE COORDINATION WITH HOST COUNTRY POLICE AND POLICE OFFICIALS. AT THIS POINT, I HAVE NOT BEEN ABLE TO DETECT ANY POSITIVE CORRECTIONS IN ANY OF THE PROBLEM AREAS. ON THE POSITIVE SIDE, MR. EYMAN THROUGH MR. PAULUS IS EMPHASIZING INSTITUTION BUILDING, TRAINING AND INTELLIGENCE OVER SEIZURES AND STATISTICAL CASE MAKING. SOME OF THE AGENTS, BOTH TDY AND PERMANENT, ARE ADAPTING AND ADJUSTING TO MANSFIELD CONSTRAINTS AND ALL AGENTS ARE HONESTLY COPING TO THE BEST OF THEIR ABILITIES, WHICH ARE GENERALLY HIGH.

1. I HAVE DISCUSSED THE PROBLEM AREAS WITH PAULUS AND FLYNN. I HAVE OFFERED SUGGESTIONS TO PAULUS IN THE AREAS OF MANSFIELD, CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BOGOTA 09842 281453Z

COMMUNICATIONS, AND HOST COUNTRY COORDINATION. ACTIONABLE INTELLI-

GENCE WILL SIMPLY HAVE TO BE DEVELOPED, IF IT CAN BE, AS THE OPERATION PROGRESSES. PAULUS HAS RECEIVED SUGGESTIONS AS THEY WERE INTENDED, CONSTRUCTIVELY.

MY RECOMMENDATION FOR A MEETING AT MID-OPERATION WILL BE CONSIDERED IN CARACAS. COOPERATION, COURTESY, COMPLETE ACCESS AND FRANKNESS HAVE BEEN EXTENDED TO ME. RELATIONSHIPS ARE GOOD IN EACH COUNTRY AND WITH CARACAS.

2. EYMAN IS IN COMMAND. INSTRUCTIONS AND GUIDANCE WILL COME FROM EYMAN VIA PAULUS. HEADQUARTERS SUGGESTIONS, RECOMMENDATIONS, OR DIRECTIONS WILL BE ROUTED TO EYMAN AND WILL COME THROUGH HIM IF APPLICABLE. ALL PROBLEMS AND DIRTY WASH WILL BE COMMUNICATED BY PHONE AND WILL NOT BE BROADCAST THROUGH CABLE TRAFFIC. ACCORDING TO PAULUS, EYMAN IS WORKING 14 HOURS A DAY, IS ON TOP OF THE REGION, IS PLANNING A REORGANIZATION TO INCLUDE HEAVY EMPHASIS ON INTELLIGENCE AND IS GOING TO ATTEMPT TO RELOCATE REGION 18 HEADQUARTERS IN A-WASHINGTON, B-MIAMI, C-CARACAS, D-BOGOTA.

THE OCTOBER 1, REORGANIZATION WILL MOVE FLYNN FROM INTERNATIONAL TO DOMESTIC. FLYNN IS, IN SPITE OF FAULTS, ORIENTED TOWARD FOREIGN ADVISORY TECHNIQUES AND, MORE IMPORTANTLY, HAD DEMONSTRATED WILLINGNESS TOWARD CALLING ATTENTION TO DEFICIENCIES IN A POSITIVE MANNER. INDICATIONS ARE THAT EYMAN HAS DECIDED AGAINST SEARS TRAVELLING IN PLACE OF FLYNN.

4. THERE IS LITTLE OR NO INTELLIGNECE WHICH PERMITS ROADBLOCK TEAMS TO TARGET ON A SPECIFIC VEHICLE AT A SPECIFIC TOME THUS NECESSITATING STOPPING AND SEARCHING VEHICLES ON A CATCH AS CATCH CAN BASIS. TEAMS ARE UNDERSTANDABLY RELUCTANT TO UNLOAD AND THROUGHLY SEARCH TRUCKS. THEY ARE SOMETIMES BROWBEATEN BY CITIZENS OF THE UPPER CLASSES AND DO NOT CARRY OUT SEARCHES OF SUCH PERSONS NOR DO THEY STOP AND SEARCH HIGH MILITARY OR GOVERNMENT PERSONNEL NOR GOVERNMENT VEHICLES. ALTHOUGH THE TEAMS HAVE BEEN FURNISHED WATCH LISTS IN ECUADOR AND COLOMBIA, THEY ARE NOT USING THEM PROPERLY

IF AT ALL.

5. MANSFIELD AND DEA QUIDELINES HAVE UPSET THE PLANS FOR AN AGENT TO WORK DIRECTLY AND CONSTANTLY WITH THE TEAMS. GUIDELINES PROHIBIT BEING AT THE SCENE OF AN ARREST OR IN A LOCATION WHERE VIOLENCE CAN BE PREDICTED TO OCCUR THUS THERE IS CONFUSION OVER HOW CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BOGOTA 09842 281453Z

TO WORK WITH AND MONITER TEAMS WHERE BOTH OF THESE CONDITIONS MIGHT OCCUR, WITHOUT WARNING, AT ANY TIME. INSTRUCTIONS HAVE BEEN AND ARE THAT THIS IS A MATTER FOR INDIVIDUAL JUDGEMTN AND THERE WILL BE LITTLE PROTECTION AVAILABEL TO AN AGENT INVOLVED IN AN INCIDENT OF VIOLENCE. INDIVIDUAL JUDGMENTS RANGE FROM DRIVING BY A CHECKPOINT FROM TIME TO TIME THRU SITTING SOME DISTANCE AWAY AND OBSERVING TO WORKING WITH THE TEAM MORE DIRECTLY. MY RECOMMENDATION THAT WORKING WITH THE TEAM LEADER, BUT AT A SHORT DISTANCE AWAY FROM

THE ACTUAL OPERATON AND WITH A CLEAR AND REPEATED UNDERSTANDING THAT THE AGENT WOULD NOT BECOME INVOLVED IN SHOOTOUTS MET WITH LIMITED ACCEPTANCE. CLEAR AND COMPETE DEA GUIDELINES FOR THIS AND OTHER TYPES OF OPERATIONS ARE NEEDED.

G. MY IMPRESSION IS THAT THT DISTRICT OFFICES WANTED AND EXPECTED RADIO NETS SPECIFICALLY FOR DEA FOR THIS OPERATION AND ARE ONLY NOW BEGINNING TO REALIZE THAT COMMO EQUIPMENT SUPPLIED AUGMENTS EXISTING POLICE NETS ANF THAT THEY MUST USE POLICE RADIO AND NOT DEA RADIO FOR COMMUNICATIONS. THIS CONCEPT IS NOT WELL ACCEPTED.

7. THERE ARE, PREDICTABLY, A HOST OF COORDINATION PROBLEMS WITH THE HOST COUNTRY POLICE. THESE ARE BEING MET BY INDIVIDUALS ON AN INDIVIDUAL BASIS. ONE AGENT IS LIVING WITH HIS COUNTERPART ANOTHER SEE SHIS COUNTERPART OCCASIONALLY IF AND WHEN THE COUNTERPART CHOOSES. THERE HAS BEEN LITTLE COORDINATION WITH HOST COUNTRY NARCOTICS INTELLIGENCE UNITS. DAY TO DAY COMMUNICATIONS WITH TOP NARCOTICS COMMANDERS HAVE NOT BEEN UNFIRMLY ATTEMPTED.

8. DISCUSSED WICH OF THE ABOVE POINTS WITH PAULUS AND VOICED MY RESERVATIONS, AS DID FLYNN, ABOUT THE EFFECTIVENESS OF THE ACTING SAIC IN LIMA. PAULUS TOOK A COPY OF MY DISCUSSION NOTES WITH HIM TO CARACAS ON 9/25. I DO NOT PREDICT ANY SUBSTANTIVE CHANGES BEFORE PAULUS MAKES HIS NEXT TOUR WHICH IS PLANNED FOR TWO WEEKS IN MID-OCTOBER.

9. MIKE MCDONOUGH, DEA ACCOUNTANT REPORTS ALL GOING AS PLANNED AND WELL WITHIN BUDGET. HAS A PROBLEM ON ALLOWABLE VOUCHERABLE MISCELLANEOUS EXPENSES. ASVISED HE CALL TOM COX FOR A CLARIFICATION. PROBLEM CONCERNS EXPENDITURES FOR REPAIRS TO DEA VEHICLES DAMAGED ON FUNNEL BUSINESS.

10. ON SEPTEMBER 9, JAIME ESLAVA, CHIEF OF DAS, LEFT TO COORDINATE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BOGOTA 09842 281453Z

WITH THE NARCOTICS CHIEFS OF ECUADOR AND PERU. THIS, HE IS DOING ON HIS OWN INITIATIVE AND IT SPEAKS WELL FOR THE INTERNATIONAL COOPERATION ASPECTS OF FUNNEL.

SANCHEZ

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptoning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NARCOTICS, REPORTS, OPERATION FUNNEL  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 27 SEP 1976  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** GolinoFR  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976BOGOTA09842  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D760365-1037  
**From:** BOGOTA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19760918/aaaaaoza.tel  
**Line Count:** 158  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION SNM  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** STADIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** STADIS  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** GolinoFR  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 20 JUL 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <20 JUL 2004 by izenbei0>; APPROVED <20 JUL 2004 by GolinoFR>  
**Review Markings:**  

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** NARCOTICS: OPERATION FUNNAL SUMMARY: THE OPERATION, AS OF 9/27/76, HAS NOT PRODUCED RESULTS COMMENSURATE WITH THE PRE-PLANNING PERIOD, FUNDING  
**TAGS:** SNAR, CO  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006